



**ISLAMIC DEVELOPMENT BANK  
INDEPENDENT EVALUATION DEPARTMENT (IEvD)  
TERMS OF REFERENCE FOR CONSULTANCY SERVICE FOR IsDB GROUP  
COUNTRY ENGAGEMENT EVALUATION (CEE): FEDERAL REPUBLIC OF NIGERIA**

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**A. BACKGROUND OF THE ASSIGNMENT**

1. The Islamic Development Bank (IsDB)'s Independent Evaluation Department (IEvD) is a specialized and independent body responsible for planning, designing, and conducting evaluations of the Bank's operations in accordance with internationally recognized evaluation principles. The primary objective of the IEvD is to conduct project, sector, thematic, process, program, and country assistance evaluations covering the activities of the IsDB. Evaluations conducted by the IEvD provide a thorough assessment of the relevance, efficiency, effectiveness, output, outcome, and impact of the IsDB's interventions, as well as the sustainability of the development results achieved. The IEvD reports directly to the IsDB's Board of Executive Directors (BED) and aims to guide future operational and policy decisions, enable collective and effective ongoing learning, and enhance accountability at all levels.
2. IEvD has selected the Federal Republic of Nigeria (NG) to undergo a Country Engagement Evaluation (CEE); the CEE will be an independent evaluation of all approved and completed IsDB group operations during the last ten years (2014-2023). IEvD is seeking the service of a consultant to conduct the evaluation under the supervision of an IEvD designated staff.

**B. COUNTRY BACKGROUND**

3. Nigeria, with a projected population of about 223.8 million people (2023), is the most populous country in Africa. With a land area of 923,768 km<sup>2</sup>, the country is located in the West Africa region. It is bordered on the south by the Gulf of Guinea in the Atlantic Ocean, to the west by the Republic of Benin and to the east by the Republic of Cameroon. The Republic of Niger is across the border in the North. Nigeria is a federal republic of 36 autonomous states.
4. Nigeria is the largest economy in Africa, with a gross domestic product (GDP) of about US\$ 472.62 billion in 2022 and an average GDP per capita of about US\$ 2162.6 (IsDB Country Snapshot, March 2024). With abundant natural resources, it is Africa's biggest oil exporter and has the largest natural gas reserves on the continent. Although Agriculture, Telecommunications, and Services have driven Nigeria's economic growth over the last five years, oil has been a dominant source of income and government revenues since the 1970s. Oil accounts for nearly 90% of exports and roughly 75% of the country's consolidated budgetary revenues (World Bank, 2022).
5. The Nigerian economy has experienced significant growth recently, which is largely attributed to the expansion of sectors such as agriculture, telecommunications and services. However, due to the significant decline in oil prices and the increase in risk aversion in global capital markets, the economy has become highly vulnerable.

6. Although Nigeria has made some progress in socio-economic terms in recent years, its human development indicators are still low. Nigeria is ranked 163 countries in the Human Development Index (HDI) in 2021 with a score of 0.535, putting the country in the low human development category.

7. Nigeria faces significant economic and developmental challenges that need to be addressed. In particular, the country needs to reduce its reliance on oil and diversify its economy. It also needs to make rapid investments in education and healthcare to improve human capital outcomes. Inadequate infrastructure is another challenge that needs to be tackled, along with addressing the country's vulnerability to climate.

8. **Macroeconomic development and outlook.** The economy is estimated to grow by 2.87% in 2023 compared to 3.252% in 2022. In 2024, growth is projected to increase to 3.063%. Meanwhile, annual inflation is estimated to rise from 18.847% in 2022 to 25.119% in 2023 before decreasing to 22.955% in 2024. General government gross debt declined from 39.646% of GDP in 2022 to 38.786% in 2023, and it is expected to rise to 41.306% in 2024. On the other hand, total foreign debt has decreased from US\$98.781 billion in 2022 to US\$97.508 billion in 2023. It is projected to decrease in 2024 to US\$96.84 billion. The budget deficit widened to 5.1% of GDP in 2023 compared to 4% in 2022 before reaching 5.2% in 2024. The current account surplus reached 0.213% of GDP in 2022 and is projected to reach 0.595% in 2024. Total international reserves stood at US\$35.564 billion in 2022. However, it is projected to fall to US\$32.392 billion in 2024 (IsDB Country Snapshot, March 2024).

### C. ISDB GROUP PORTFOLIO IN THE REPUBLIC OF NIGERIA : PERFORMANCE AND PIPELINE

9. Nigeria joined the IsDB on November 03, 1999. Nigeria's capital subscription to IsDB is ID4.3 billion (7.66% of total IsDB subscribed capital), of which the paid-up capital is ID325.6 million. Nigeria is also a member of IsDB Group Entities (ICIEC, ITFC, ICD and IsDBI). The first IsDB operation in Nigeria was in March 1990 and the most recent one was in December 2023. The Bank's involvement in Nigeria has focused on Finance, Energy and Agriculture.

10. As of December 2023, the IsDB Group has approved total financing of about US\$1.9 billion for Nigeria. This includes US\$1 billion project financing by IsDB; US\$333 million approved by ICD; US\$507 million trade operations by ITFC, and US\$90.2 million by other IsDB Group funds and operations. In addition, ICIEC has provided US\$1.7 billion as business insured and US\$1.3 billion as new insurance commitments.

11. Project financing by the IsDB Group represents 45% (US\$873.0 million) of total financing, while trade financing represents 46.1% (US\$894.7 million), and concessional financing is 8.9% (US\$172.7 million). Sectoral breakdown of the IsDB Group operations in Nigeria is as follows: the sector with highest share is Finance at 34.6% (about US\$671.6 million) followed by Energy at 13.7% (about US\$265.9 million), and Agriculture at 13.7% (about US\$264.9 million).

12. The IsDB Group total disbursement reached US\$893.0 million, comprising US\$412.7 million (46.2%) by IsDB, US\$277.1 million (31%) by ITFC, and US\$203.2 million (22.8%) by ICD. Total repayment amounted to US\$519.1 million, comprising US\$83.7 million (16.1%) to IsDB, US\$273.7 million (52.7%) to ITFC, and US\$161.8 million (31.2%) to ICD. Outstanding (disbursement -

repayment) to the IsDB Group is US\$373.8 million, comprising US\$329 million (88%) to IsDB, US\$3.4 million (0.9%) to ITFC, and US\$41.4 million (11.1%) to ICD.

13. The groupwide active portfolio stands at 59 operations with a total amount of US\$1.2 billion, which represents 60.6% of the total portfolio. A total of 86 operations were completed with an amount of US\$764.3 million, representing 39.4% of total portfolio. Sectoral breakdown of the **IsDB-OCR operations** in Nigeria is as follows: the sector with highest share is Agriculture at 26.1% (about US\$246.8 million) followed by Transportation at 17.7% (about US\$166.6 million), and Water, Sanitation & Urban Services at 15.5% (about US\$146 million).

#### D. PORTFOLIO UNDER THE CEE, 2014-2023

14. **The evaluation will assess the entire portfolio of IsDB Group, both approved and completed, during 2014-2023 (Table 1).** The IsDB portfolio that will be assessed consists of 40 projects (active and completed) totaling USD 867.3 million; all of these operations were approved during 2014-2023. In terms of operation status, 23 operations are still active (USD 812.4 million), 16 completed (USD 52.5 million), and 1 canceled (USD 0.01 million). The projects are related to 10 Sectors: Health and Social (5); Agriculture (11); Transportation (2); Public Administration (3); Energy (2); Education (4); Finance (8); Water & Urban (2); ICT (1); and Trade (2). The completed operations during 2014-2023 consist of 26 projects with a total disbursement amount of USD 163.8 million.

15. In addition, **all approved and completed operations of IsDB Group entities including ICD, ITFC, ICIEC and IsDBI will be evaluated** on the basis of relevant evaluation criteria. Currently, IsDB Group entities (ICD, ITFC and other funds) have an active portfolio of USD 349 million in Nigeria.

**Table 1: IsDB Portfolio under Consideration of Nigeria CEE**

	No. of Projects	Amount (USD million)
<b>Approved Projects during 2014-2023</b>		
All Projects	40	867.30
Projects over \$10 million	13	861.11
Active Projects	23	812.44
Completed Projects (projects over \$10 m)	16 (1)	52.5 (50)
Cancelled projects	1	0.01
Sectors covered among approved projects	10 Sectors: Health and Social (5); Agriculture (11); Transportation (2); Public Admin (3); Energy (2); Education (4); Finance (8); Water & Urban (2); ICT (1); and Trade (2)	
<b>Completed Projects during 2014-2023</b>		
All projects	26	183.61 (\$163.8 million disbursements)
Projects over \$10 million	4	179.55 (\$159.91 million disbursements)
Sectors covered among completed projects	9 Sectors: Public Admin (1); Water and Urban (2); Education (4); Energy (1); ICT (1); Agriculture (6); Finance (5); Health and Social (5); Trade (1);	

## E. RATIONALE AND OBJECTIVE OF THE ASSIGNMENT

16. IEvD assesses the outcomes of its programs and projects to show evidence of sustainable impact, effectiveness and value for money, and to capture learnings and draw recommendations to improve future similar operations. These evaluations use a mixed-method approach of both quantitative and qualitative data collection and analysis. It seeks to measure the relevance, effectiveness, efficiency and sustainability of the projects.

17. In line with the above, the CEE in Federal Republic of Nigeria aims to inform the Bank's future strategic orientation and operational approach to the country engagement, by identifying emerging trends in the country, assessing how the Bank has responded to these trends, taking stock of the results of the Bank's engagement (relevance, effectiveness, efficiency and sustainability) and drawing lessons for future work. These will help to utilize timely and relevant lessons learned to be incorporated into the design of new member country partnership strategy (MCPS) that the Bank is aiming to prepare in 2025.

18. The evaluation combines three objectives of (i) development impact, by assessing IsDB group development strategies over the period 2014–2023; (ii) accountability, through determining the extent the Bank has contributed to the development of the country; and (iii) learning, by identifying lessons and recommendations on how the Bank can contribute most effectively to improving its interventions in the country.

19. The evaluation will cover all operations, including programs, projects, and grants/technical assistance (TA) approved during 2014–2023, and all operations approved prior to the period but under implementation (whether active or closed), during the period.

## F. SCOPE OF THE ASSIGNMENT

20. The objective of the consultant assignment is to support the Nigeria CEE team of IEvD by collecting the necessary information and data in order to prepare a comprehensive CEE report on the IsDBG operations in Nigeria. As the content of the CEE report should be supported by solid information, statistics, documented references, and pictures from the assessed project, the consultant is expected to collect and use charts, tables, and graphs to prepare the report and assessment. The assessment will follow the Public Sector Evaluation Guidelines of IEvD and the related templates and rating matrix.

21. The consultant will undertake all tasks required to fulfill these TORs. In this connection, s/he will review all operations documents including the Report and Recommendation of the President (RRP), Project Implementation Assessment and Support Review (PIASR), and Project Completion Report (PCR), and undertake two missions with the IEvD CEE team for about 17 working days during the period of July - October 2024. During the field missions, s/he will support setting meetings, interviewing with stakeholders, visiting the projects' sites, and collecting all necessary information and data for completing the evaluation assignment. The consultant will liaise with concerned operations stakeholders in Nigeria, including executing agencies and related ministries, to ensure that they prepare and submit to IEvD/IsDB the responses to the questionnaires distributed before the CEE missions.

22. In addition, the consultant will collect necessary information and data from all related operational areas to facilitate the assessment of the socio-economic impact of the Bank's portfolio. This could be through questionnaires provided by the consultant, sample surveys, or personal interviews. The consultant may be required to provide additional information/data which

are deemed necessary for the proper discharge of the tasks assigned to the consultant to the satisfaction of IEvD. Hence, in-depth interviews should be conducted among key stakeholders.

23. On behalf of IEvD's Nigeria CEE team, the consultant is expected to coordinate with the concerned ministries, and executing and implementing agencies, project consultants and contractors/suppliers of the different operations. In this regard, the consultant is expected to assist IEvD CEE team in following up in Nigeria with these actors.

#### G. DELIVERABLES OF THE CONSULTANT

24. The consultant will work under the supervision of IEvD staff to conduct a comprehensive CEE in the NG. The deliverables of this consultancy shall be in English.

25. The consultant will be responsible for producing the following deliverables:

- (a) **Review and enhancement of the approach paper** detailing: (i) the methodology of the evaluation; (ii) the proposed schedule/work plan of the evaluation activities; (iii) the retrofitted logical framework of the IsDB Portfolio in Nigeria; and (iv) schedule for the meetings and the field visit and evaluation questionnaires for data collection. The draft approach paper for the program evaluation prepared by IEvD will be shared with the consultant.
- (b) **Developing all background documents** including final methodology of the evaluation, the final evaluation questionnaires, and different theory of change for each sector, which will give the roadmap for the next MCPS in the country.
- (c) **Two four-page comprehensive Back-To-Office Reports** (one week after each of the first and second missions to Nigeria) reflecting the main key findings, lessons learned, and recommendations.
- (d) **A Draft Evaluation Report (V0.1)** is to be submitted to the IEvD (four weeks after completion of site visits) for review and comments. The IEvD will send its comments and feedback to the consultant within two (02) weeks after receiving the draft report. The consultant should submit an updated draft report (V0.2) based on the IEvD review and comments within seven (07) working days. IEvD will then share the updated draft report with the IsDB department(s) concerned for feedback and comments. The IEvD will send the comments it receives from the department(s) concerned within 15 working days of receiving the updated draft report (V0.2). (IsDB's Guidelines for Preparing Project Performance Evaluation Report and a report template will be provided. An outline of the report is annexed to this ToR).
- (e) **A Final Report** including a recommendation and follow-up matrix is to be handed over to the IEvD within three weeks after receiving comments on the draft report. The final report should be around 25 to 30 pages, excluding annexes.
- (f) **A max of 4-page Executive Dissemination Note (EDN)** reflecting the CEE findings, lessons, and recommendations.
- (g) **A 15-slides concise PowerPoint presentation** reflecting the content of the Evaluation Report.

26. The main deliverables of this assignment are expected to be delivered by the Consultant within the specified timeframe:

- i. **27<sup>th</sup> June - 11<sup>th</sup> July 2024:** Finalize the Desk Review and the draft Approach Paper.
- ii. **12<sup>th</sup> July – 30<sup>th</sup> August 2024:** Support IEvD CEE team in finalizing the Approach Paper, preparing all background papers and conducting field mission in Nigeria (through

- consulting with focal ministries and agencies in Nigeria and filling questionnaires)
- iii. **August – September 2024:** A four-page comprehensive Back-To-Office Report (five days after the first introductory and preliminary field mission) reflecting the main key findings, lessons learned, and recommendations.
  - iv. **October 2024:** The BTOR for the second mission (information collection mission) reflecting the main key findings, lessons learned and recommendations.
  - v. **30<sup>th</sup> November 2024:** The draft CEE Report
  - vi. **30<sup>th</sup> December 2024:** The Final CEE Report, EDN for dissemination and recommendations and follow-up matrix; and a comprehensive PowerPoint presentation reflecting the content of the evaluation report.

#### H. DURATION OF AND PAYMENT FOR THE ASSIGNMENT

27. The Consultant is expected to commence the assignment tentatively by **June 27<sup>th</sup>, 2024**, and the assignment should be completed by **30<sup>th</sup> December 2024**. The distribution of the working days during the period will be flexible. The consultant will be paid a lump sum amount of **USD 52,000**. This amount has been established based on the understanding that it includes all the Consultant's allowances and benefits, accommodation and transportation costs (including those for the field missions), as well as any tax obligations and any related cost items that may be imposed on the Consultant. The consultant will have the flexibility of working home-based.

#### 28. Break down of payments:

- 20% upon submission and acceptance by IEvD of deliverables (a) and (b) of **Para 25**.
- 15% upon submission and acceptance by IEvD of deliverable (c) of **Para 25**.
- 35% upon submission and acceptance by IEvD of deliverable (d) of **Para 25**.
- 30% upon submission and acceptance by IEvD of deliverables (e), (f) and (g) of **Para 25**.

#### I. QUALIFICATION

29. The required consultant qualification includes: (i) relevant academic background in economics, development economics, agricultural economics, rural development, or related areas with at least master's degree; (ii) at least ten years of multi-disciplinary experience on multi sectors related projects/programs design and management or hands-on experience; (iii) sound knowledge and proven experience of evaluation standards, methods and terminology; (iv) excellent oral and written communication skills in English; (v) computer skills in word processing, data analysis and presentations; and (vi) having local experience is desirable.

#### J. EXPRESSION OF INTEREST

30. IEvD invites eligible consultants to indicate their interest in providing the above-mentioned services. Interested consultants must provide the following:

- i. Information on availability for the expected services.
- ii. Curriculum Vitae, including relevant publications and assignments; and
- iii. Sample of similar works

Interested candidates are requested to submit their Expression of Interest (EOI) through IsDB Procurement System through email message to: **EOI Submission - BCC2024-029 Consultancy Services for Nigeria Country Engagement Evaluation 2024** [9529694e.isdb.org@emea.teams.ms](mailto:9529694e.isdb.org@emea.teams.ms)

Template and instructions for submitting the EOI will be provided in the invitation for Expression of Interest (IEOI) . The submission of Expression of interest deadline will no longer than **7<sup>th</sup> June 2023**

For Clarification or Queries email: **General - BCC2024-029 Consultancy Services for Nigeria Country Engagement Evaluation 2024** [f0ceb89a.isdb.org@emea.teams.ms](mailto:f0ceb89a.isdb.org@emea.teams.ms)

**K. EVALUATION PROCESS**

31. After receiving the EOIs and CVs, the approved consultant selection panel (CSP) will review those and make the shortlist based on identified criteria. A 30-minutes interview with potential candidates is expected, if necessary.

**L. ABSENCE OF CONFLICT OF INTEREST**

32. According to IsDB rules, the consultant must not have been involved in the design and/or implementation, supervision, and coordination of and/or have benefited from the program/project (or theme) under evaluation. The consultant will be requested to sign a declaration that the s/he has not worked in this program in any capacity.

## **ANNEX-1: REPORT OUTLINE**

Acknowledgments

List of Acronyms & Abbreviations

Executive Summary

### **Chapter - 1: Country Background**

- 1.1. Political context
- 1.2. Country Development Strategies
- 1.3. Economic Context
- 1.4. Social Context

### **Chapter - 2: Evaluation Approach and Methodology**

- 2.1. Evaluation Purpose and Scope
- 2.2. Evaluation Methodology
- 2.3. Limitations

### **Chapter - 3: IsDB Group Portfolio Analysis**

- 3.1. Rationale of the Islamic Development Bank's Operations in Nigeria
- 3.2. IsDB Group Portfolio Analysis

### **Chapter - 4: Assessment of IsDB Group Engagement & Performance in Nigeria**

- 4.1. Relevance of IsDB Group Interventions
- 4.2. Effectiveness of IsDB Group Interventions
- 4.3. Efficiency of IsDB Group Portfolio Management
- 4.4. Sustainability of IsDB Group Development Results
- 4.5. Assessment of Crosscutting Themes
- 4.6. Overall Assessment of IsDB Group Country Engagement

### **Chapter - 5: Quality of IsDB Group Engagement**

- 5.1. Quality of programming, design and supervision
- 5.2. Quality of the partnerships / co-financing, and synergy
- 5.3. Quality of Oversight and Learning System

### **Chapter - 6: Performance of the Government**

- 6.1. Quality of planning, design and implementation
- 6.2. Quality of the partnerships, resource mobilization and coordination
- 6.3. Quality of Country M&E System

### **Chapter - 7: Conclusions, Lessons and Recommendations (Way Forward)**

- 7.1. Main Conclusions
- 7.2. Key Lessons Learned
- 7.3. Country Strategic Outlook & Results Framework
- 7.4. Recommendations for Future IsDB Group Engagement with Nigeria (Way Forward)

## Annexes

- Annex-1: Retrofitted Theory of Change for period 2014 – 20213
- Annex-2: Evaluation Questions
- Annex-3: List and Short Description of CEE Data Collection Tools
- Annex-4: List of Projects Visited During CEE
- Annex-5: Portfolio's Projects Database
- Annex-6: Geographical Distribution of the Bank Portfolio
- Annex-7: ICIEC's insurance coverage table
- Annex-8: IEVD evaluation rating matrix
- Annex-9: Completed and Ready for closure rating table
- Annex-10: Summary of the results of the project manager survey
- Annex-11: List of People Met
- Annex-12: Photographs taken during the CEE Mission
- Annex-13: List of documents consulted
- Annex-14: Figure of evaluation design
- Annex-15: Trends of SDGs Indicators in Nigeria over the CEE period

## ANNEX-2: TEMPLATE FOR EOIS

# Invitation for Expression of Interest

Date \_\_\_\_\_

### [Copy the Name of the Assignment/Project from the IEOI ]

1. The Islamic Development Bank (IsDB) has approved an administrative budget for financing consulting services (the Services) for the above project. The Terms of Reference (TOR) of the Services is in Appendix A. The Services will be provided by consulting firm. IsDB will select and engage the Consultant in accordance with the IsDB Corporate Procurement Policy (Policy).
2. IsDB now invites Expression of Interest (EOI) from potential individual applicants for consideration by IsDB in determining a shortlist of candidates to be invited to submit proposals. Depending on the number of the EOIs received and the qualifications of the applicants, IsDB may or may not short list all potentials who have submitted EOIs.
3. Applicants who wish to submit an EOI should complete the EOI Form in Appendix B and submit it through IsDB's online IEOI facility or by email, fax or courier to the following authorized representative of IsDB:

Consultant Selection Panel  
Islamic Development Bank  
Email: Designated email address

**Appendix A:** Terms of Reference

**Appendix B:** EOI Form

### Expression of Interest (EOI) by Applicant

**[Copy the Name of the Assignment/Project from the IEOI ]**

Date: \_\_\_\_\_

Consultant Selection Panel

Islamic Development Bank

Email: Designated email address

I have read carefully your Invitation for Expression of Interest for the captioned assignment/project and find the Terms of References (TOR) and Scope of Work match my skill mix and experiences for providing the services required in the TOR. I would like to express my interest for our firm being considered for the Shortlist. I understand that IsDB does not have an obligation that I must be shortlisted.

I have attached to this EOI supporting documents highlighting the relevant expertise and Experience for your consideration. Some of the key information is highlighted below:

#### Personal Profile

Nationality:

Date of Birth:

Permanent Address:

Phone No.:

Email:

#### Past Consultancy Assignment References

*[Notes to consultant: Please select most relevant consultancy assignments you have recently completed to demonstrate your technical qualifications and experience.]*

Period	Client	Project	Country	Your role (As lead consultant or as member of a team?)	Value of the Contract

### III. Availability

I shall be available for the services from \_\_\_\_\_ to \_\_\_\_\_.

### IV. Eligibility Declaration

I, the undersigned, certify to the best of my knowledge and belief:

- I have read terms of reference (TOR) and Scope of Work (Appendix A), for this assignment.
- I confirm that the project references submitted as part of this EOI accurately reflect the experience of myself.
- I confirm that I have never been convicted of an integrity-related offense or crime related to theft, corruption and fraud.
- I understand that any misrepresentations that knowingly or recklessly mislead, or attempt to mislead may lead to the automatic rejection of the proposal or cancellation of the contract, if awarded, and may result in further remedial action, in accordance with IsDB's Integrity and Anti-corruption Policy.

*Signature:*

*Name of the Applicant*